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NIO # ~~2807-74~~

THE DIRECTOR OF CENTRAL INTELLIGENCE

DDI-3726-74

Office of the Director

SP - 177/74
23 December 1974

MEMORANDUM FOR: See Distribution

SUBJECT: NIO/SP Proposal for Interagency Intelligence
Production, 1975

1. As promised at our last meeting, attached is the NIO/SP proposal for interagency intelligence production. You are requested to consider the topics, assignments, and target dates within your own organizations, and to inquire among intelligence consumers with whom you deal closely, as to whether these projects and schedules are practical and would serve consumer needs.

2. Please note that the attachment is in five parts, in one or another of which appears each suggestion which has been made known to us. A brief explanation of our views is supplied for each topic which we decided not to propose for interagency production at this time. For reasons stated at the last meeting, we are seeking to keep the list short. (Note that two of the topics listed for production have been proposed as annexes to next year's NIE on strategic forces, though the desirability of separate publication is a question we should address at our next meeting.) In many cases, our views are that the topics are indeed important intelligence questions, but that the agencies, a USIB subcommittee, or an ad hoc working group should concentrate for now on collection and analysis, or on interim production, rather than commit resources to writing and producing an interagency report unless there is an urgent, near-term consumer need. In certain other cases, we propose deferring a decision temporarily to await the advice of the competent agency or group.

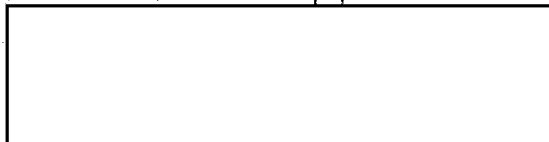
3. We hope that the titles of the proposed projects are sufficiently self-explanatory so that you can focus effectively on them. As we did last year, we will make a one-page description of the proposed scope of each project available at our next meeting. If there are questions in the interim, please call

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4. You or a senior representative are requested to participate in a decision meeting on this proposal on Monday, 13 January 1975, from 9:30 until no later than 12 noon, in Room 7E-62, CIA Headquarters Building.



Howard Stoenitz, Jr.
National Intelligence Officer
for Strategic Programs

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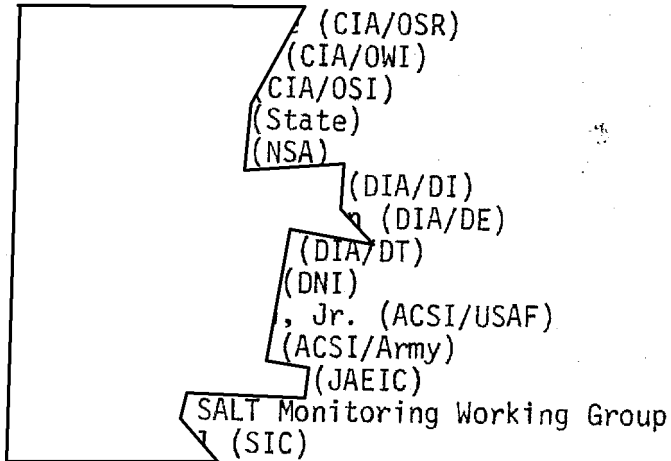
Attachment

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Attachment to:
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Interagency Studies and Reports on Strategic Programs

--A PROPOSAL--

1. Production Program (suggested purpose and scope of these projects will be distributed at the next meeting.)
 - a. Soviet Strategic Policies and Force Options under the Vladivostok Agreement. (CIA/OSR primary responsibility with USIB agencies collaborating. Target date: end January 1975.)
 - b. Accuracy of Soviet Submarine Launched Ballistic Missiles. (GMAIC primary responsibility. Target date: July 1975.)
 - c. Soviet Approach to Defense Against Ballistic Missile Submarines and Prospects for Success. (DIA principal responsibility with other USIB agencies collaborating. Draft annex to 11-3/8-75. Target date: July 1975.)
 - d. Soviet Approach to Improved Low Altitude Air Defense of the USSR and Prospects for Success. (DIA principal responsibility with other USIB agencies collaborating. Draft annex to 11-3/8-75. Target date: July 1975.)



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- f. The PRC Ballistic Missile Submarine Program: Prospects for the 1980's. (CIA/OWI primary responsibility; USIB agencies collaborating. Target date: end April 1975.)

2. Interagency Research Program

- a. Soviet Strategic Objectives, Strategy and Doctrine. The NIO for Strategic Programs will sponsor an interagency working group (to include consultants) which will provide a forum for the exchange of views, will review research underway on this subject and will make recommendations to the NIOs for a production program. The working group will be headed by CIA with membership

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from all USIB agencies. A proposal for activation of the working group, covering its purpose, operating procedures and activities, will be prepared during January 1975.

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3. Other Proposed Interagency Production Projects

- a. Status of Soviet Peripheral Strategic Attack Forces. It is noted that this subject will be treated in forthcoming interagency intelligence issuances: US Position Paper, MC-161 now being prepared, and NIE 11-14-75, scheduled for the first quarter of 1975. Decision on further production under NIO/SP sponsorship will be deferred until completion of these reports.
- b. Status of Readiness of Strategic Forces. Research on this subject should be undertaken by individual agencies to supplement work done in connection with NIE 11-3/8-74. Any departmental production on the subject will serve as input to next year's NIE on Soviet forces for intercontinental attack.
- c. Deployment of MIRVed SLBMs. The prospects for Soviet deployment of MIRVed SLBMs will be addressed as part of the interagency report on the impact of the Vladivostok agreement, referred to in paragraph 1 above.
- d. Soviet Strategic Nuclear Targeting Requirements. This study was envisioned as a follow-up to the CIA-DIA study on targeting requirements prepared at the request of the NSC staff in May 1974, and would take into account the effects of the limits agreed upon at Vladivostok. Upon completion of the paper on the impact of the Vladivostok agreement called for in paragraph 1 above, a determination will be made as to whether updating the interagency report on targeting requirements is required.
- e. Soviet Knowledge of US ASW Capabilities. Final disposition of the proposal for an interagency report on this topic will be deferred pending information from the DNI representative on the status of research and production on this subject.

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- f. Soviet Capabilities for Attack Assessments. This subject is related to the broader issue of Soviet doctrine and strategy, that is, Soviet disposition toward and capabilities for limited uses of strategic nuclear weapons and controlled escalation of nuclear war. It is noted that DIA organized an interagency group to address the subject of attack assessment in connection with identifying "withhold" targets implied by US weapons employment policy in NSDM 242. For these reasons a comprehensive production program on Soviet attack assessment will not be undertaken in the first half of 1975.
- g. Soviet Objectives and Views on Theater Nuclear Warfare. This subject should be addressed by the interagency working group on "Soviet Strategic Objectives, Doctrine and Strategy" called for in paragraph 2 above.
- h. Applications of Advanced Technology to Soviet Strategic Weapons Programs. This is a generic title covering several subjects considered for the interagency production program:
- Soviet Charged Particle Beam Weapons
 - Advanced Soviet High Acceleration Interceptor
 - Advanced Soviet Terminal Ballistic Missile Defense System
 - New Maneuvering Reentry Vehicles for Soviet ICBMs

These subjects include areas of most likely future strategic competition between the US and USSR. Research and production on these topics should be pursued as a matter of high priority in departmental production programs and should be the subject of monographs produced under the auspices of the Scientific and Technical Intelligence Committee. Production on these subjects should be scheduled for about mid-1975, if possible to serve as inputs to NIE 11-3/8-75.

- i. Soviet Laser Systems of Strategic Significance. Proposed as part of interagency program. However, in view of the forthcoming publication of an interagency memo, propose deferring further production requirements until next NIO program. Purpose of deferral is to permit individual agencies to devote maximum resources to further collection and analysis.

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- j. Attack Submarine Programs. This subject is being addressed in some detail in NIE 11-15-74, "Soviet Naval Policies and Programs." The role of attack submarines in Soviet defense against US ballistic missile submarines will be addressed in the report proposed for interagency production in paragraph 1 above, "Soviet Approach to Defense Against Ballistic Missile Submarines and Prospects for Success."
- k. Soviet Civil Defense. An interagency report on this subject during the next six months would not add significantly to the research and production on Soviet civil defense done in connection with NIE 11-3/8-74.
- l. Soviet ABM Development and Deployment Plans; Soviet Fast Breakout ABM System; Soviet Space Systems; Capabilities of Soviet OHD Radars; Capabilities of Soviet HF and VLF Communications Systems; SA-5 Upgrade Potential; Command and Control of PRC Strategic Rocket Forces; and PRC Military Applications in Space. Interagency production on the above candidate topics is not recommended for the following reasons:
- Inability to go much beyond assessments made in most recent interagency reports and National Estimates.
 - Do not involve issues on which a national level policy decision is likely to be required during the next six months or so.
 - User requirements for intelligence on the subject can be satisfied by departmental productions, or will be satisfied by the 1975 version of NIE 11-3/8-75, "Soviet Forces for Intercontinental Conflict Through 1986." (Any departmental production on these subjects should be scheduled for completion not later than mid-1975 if it is planned to be a contribution to NIE 11-3/8-75, "Soviet Forces for Intercontinental Conflict Through 1986.")
4. Subjects for Possible Future Interagency Production. Requirements for likely interagency intelligence production on the following subjects is under discussion with users and producers:
- a. Perceptions of the US-USSR Strategic Balance. The US considers that political sufficiency is an important attribute for our strategic forces. It largely involves how the strategic balance is perceived by ourselves, our adversaries and other nations. Research and production on this subject would involve an in-depth analysis of public and private statements by leaders of other nations as well as their policies and conduct indicating how they view the strategic balance.

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- b. Strategic Arms Limitation Issues for the Mid-1980's. With the Vladivostok agreement setting the framework for strategic arms limitations through about 1985, some policymakers are now interested in addressing the issues involved in arms limitations beyond the mid-1980's. Intelligence inputs to such a project would involve forecasts of Soviet policies under various assumptions about the future strategic situation and the ability of intelligence to monitor future hypothetical limitations.
 - c. Re-examination of SNIE 4-1-74, "Prospects for Further Proliferation of Nuclear Weapons." Under the strategy developed for KIQ 64, JAEIC has accepted responsibility for reviewing the status of our effort and our estimates on this subject in May 1975, and for considering at that time the possible need for a new community assessment or estimate. Meanwhile, an interagency study of South Korean capabilities and intentions is proceeding under the auspices of the NIO/JP.
5. Continuing, Periodic Production
- a. President's Quarterly Report on Strategic Forces. Primary responsibility CIA/OSR, principal collaborating agencies DIA, INR and NSA.
 - b. SALT Monitoring Report. (SALT Monitoring Working Group)
Primary responsibility CIA/OSR, principal collaborating agencies DIA and INR.

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